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C.I.G. 15

18 September 1946

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AGENCY

COPY NO. 20

CENTRAL INTELLIGENCE GROUP

ESTABLISHMENT OF A CHANNEL BETWEEN THE  
CENTRAL INTELLIGENCE GROUP AND THE JOINT CHIEFS OF STAFF

Memorandum by the Secretary

At the request of the Chief of Naval Intelligence, the memorandum in Enclosure "A", together with subsequent correspondence in Enclosures "B" and "C", are circulated herewith for discussion at the next meeting of the Intelligence Advisory Board.

JAMES S. LAY, JR.

Secretary, N.I.A.

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ENCLOSURE "A"

NAVY DEPARTMENT  
Office of the Chief of Naval Operations  
Op-32X Washington 25, D.C.

22 August 1946

MEMORANDUM

From: Chief of Naval Intelligence  
To: Director of Central Intelligence  
Subject: Establishment of a Channel Between C.I.G.  
and the J.C.S.  
Enclosure: (A) Copy of Proposed Draft to accomplish above  
Subject.

1. It is requested that Enclosure (A) be placed on the agenda  
for discussion at the next meeting of the Intelligence Advisory  
Board.

2. A copy of Enclosure (A) has been forwarded to the Secretary  
of the Joint Intelligence Committee with the request that  
it be placed on the agenda for discussion at the next meeting of  
the Joint Intelligence Committee.

/s/ THOS. B. INGLIS

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CIG 15

- 2 -

Enclosure "A"

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APPENDIX TO ENCLOSURE "A"

ESTABLISHMENT OF A CHANNEL BETWEEN THE CENTRAL  
INTELLIGENCE GROUP AND THE JOINT CHIEFS OF STAFF

THE PROBLEM

1. To establish a procedure for more effective handling of papers of the Central Intelligence Group by the Intelligence Advisory Board and to establish a channel between the Central Intelligence Group and the Joint Chiefs of Staff.

FACTS BEARING ON THE PROBLEM

2. The State-War-Navy Coordinating Committee, the Joint Chiefs of Staff, and the Central Intelligence Group are all considering problems connected with intelligence. There is an established channel between the State-War-Navy Coordinating Committee and the Joint Chiefs of Staff for securing consideration of papers in which both have an interest (J.C.S. 1224/4 and 1224/5). There is no such channel between the Joint Chiefs of Staff and the Central Intelligence Group. Recently the Central Intelligence Group prepared and secured action on N.I.A. 6 without reference to the Joint Chiefs of Staff who are also considering papers in this field, namely, J.C.S. 1664 and 1664/1.

DISCUSSION

3. N.I.A. 6 and C.I.G. Directive No. 12 are papers that deal with subjects in which the Joint Chiefs of Staff have an interest. As the Central Intelligence Group expands in the operation of intelligence activities, it is expected that it will be preparing more papers on subjects of interest to the Joint Chiefs of Staff. The methods of handling such papers in the various agencies of the permanent members of the Intelligence Advisory Board are not known. Even though they are submitted to the highest military command within each agency, it is submitted that there should be some procedure for securing action

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by the Joint Chiefs of Staff on those papers that deal with matters in which they have an interest. The permanent members of the Intelligence Advisory Board are the same as the members of the Joint Intelligence Committee. To have the Joint Intelligence Staff of the Joint Intelligence Committee act as the staff of the Intelligence Advisory Board in preparing action on Central Intelligence Group papers would result in securing joint action on these papers. Furthermore, when papers relating to matters of interest to the Joint Chiefs of Staff were considered by the Intelligence Advisory Board the permanent members thereof could forward their recommended action to the Joint Chiefs of Staff for approval or comment. This could be done via the established channel to the Joint Chiefs of Staff from the Joint Intelligence Committee. Such procedure would assure coordination between the Central Intelligence Group and the Joint Chiefs of Staff and could be followed even though additional members were invited to sit when dealing with matters within their province. Such additional members could be invited to appoint ad hoc members of the Intelligence Advisory Staff. As the Central Intelligence Group expands in the field of static intelligence their assistance may be needed in connection with problems being considered by the Joint Intelligence Committee. When this situation occurs the above-mentioned channel could be used for securing such service.

CONCLUSION

4. It is concluded that there is at present a need for establishing a channel between the Central Intelligence Group and the Joint Chiefs of Staff, which need will increase as the Central Intelligence Group expands its functions or activities. It is further concluded that such channel should be through the Joint Intelligence Committee.

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RECOMMENDATIONS

- 5:
  - a. That the Joint Intelligence Staff be designated as the permanent members of the Intelligence Advisory Staff of the Intelligence Advisory Board.
  - b. That additional members of the Intelligence Advisory Board be invited to appoint ad hoc members to the Intelligence Advisory Staff.
  - c. That all Central Intelligence Group papers requiring consideration by the Intelligence Advisory Board be forwarded to the Secretary of the Joint Intelligence Committee.
  - d. That the Intelligence Advisory Staff (including ad hoc members when appropriate) be made responsible for securing final action by the Intelligence Advisory Board on papers presented by the Director of Central Intelligence.
  - e. That when appropriate the Joint Intelligence Committee (permanent members of the Intelligence Advisory Board) forward their recommended action on papers of the Central Intelligence Group to the Joint Chiefs of Staff for approval or comment.
  - f. That when appropriate in connection with current problems being considered by the Joint Intelligence Committee, they should request the assistance of the Central Intelligence Group.

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ENCLOSURE "B"

4 September 1946

MEMORANDUM FOR THE CHIEF OF NAVAL INTELLIGENCE

SUBJECT: Establishment of a Channel between C.I.G.  
and the Joint Chiefs of Staff.

REFERENCE: a. Memorandum from Chief of Naval Intelligence to  
Director of Central Intelligence, same subject,  
dated 22 August 1946, No. OP-32X.

b. N.I.A. Directive No. 1.

It is fully agreed that the present undetermined relationship between the C.I.G. and the Joint Chiefs of Staff requires early and comprehensive consideration.

It is not considered, however, that the proposal contained in the reference memorandum is appropriate since, pursuant to N.I.A. Directive No. 1, the Central Intelligence Group is constituted as a cooperative interdepartmental activity in which the interests of the State, War and Navy Departments are adequately and equitably represented. In addition, a full time staff for the Intelligence Advisory Board is not considered desirable since it implies that the I.A.B. must act unanimously as a body, whereas N.I.A. Directive No. 1 provides that, if any member of the I.A.B. does not concur in a recommendation, it may nevertheless be submitted to the N.I.A. for decision.

It is, therefore, requested that, instead of pressing for the adoption by the Joint Intelligence Committee and the Intelligence Advisory Board of the recommendations contained in the reference memorandum, the Chief of Naval Intelligence sponsor a recommendation that each of those bodies concur that the Inter-departmental Coordinating and Planning Staff of C.I.G. and the Joint Intelligence Staff conduct a prompt and comprehensive joint study of the problem with recommendations for solution.

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The Interdepartmental Coordinating and Planning Staff of the C.I.G. is being directed to assemble such material as may be currently available to it in preparation for such a joint study in all of its aspects.

HOYT S. VANDENBERG  
Lieutenant General, USA  
Director of Central Intelligence.

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CIG 15

- 7 -

Enclosure "B"

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ENCLOSURE "C"

NAVY DEPARTMENT  
OFFICE OF THE CHIEF OF NAVAL OPERATIONS  
WASHINGTON

11 September 1946

From: Chief of Naval Intelligence.  
To: Director of Central Intelligence.  
Subject: Establishment of a Channel Between C.I.G and the Joint Chiefs of Staff.  
Reference: (a) DCI Memo re above Subject, dated 4 Sept. 1943.

1. The second paragraph of reference (a) is not fully understood. A "full time staff for I.A.B." was not suggested in my proposal; the Joint Intelligence Staff would act as such only part time and in addition to their present duties. My purpose is to provide a direct link, on the working level, between the Joint Chiefs of Staff and the National Intelligence Authority. Present representation on C.I.G. is not questioned. Nor was any implication intended that unanimous action of the I.A.B. is required. It has always been understood that split opinions of the I.A.B. must be referred to N.I.A. for decision.

2. Your recommendation that the Interdepartmental Coordinating and Planning Staff of the C.I.G. and the Joint Intelligence Staff conduct a prompt and comprehensive joint study of the problem and make recommendations for solution has merit. However, it is not desired to delay to that extent the discussion of this problem before the I.A.B. and the Joint Intelligence Committee. The present paper does not call for a vote on the proposed solution but for discussion of the problem. At that time it was expected that any member of the I.A.B. (including the Director of Central Intelligence) would present any other solution which he preferred over that proposed. If the first discussion of this problem is before the Joint Intelligence Committee I would be

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pleased to recommend to them that you be invited to attend and present your views. Or, if you prefer, I would be pleased to present to the Joint Intelligence Committee your views and preferred solution.

3. The Joint Intelligence Staff has already formally circulated my suggestion to the Joint Intelligence Committee, I prefer to let my suggestion to the I.A.B. stand and again request that it be included on the agenda for the next meeting of the I.A.B.

/s/ THOS. B. INGLIS.

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